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SECRET

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

65-787

THE JOINT STAFF

J2DM-38-60
1 February 1960

MEMORANDUM FOR: Director, Central Intelligence Agency

Subject: Draft Terms of Reference - NATO Standing Group Intelligence Estimate - (SG 161/13)

Reference: "Agreed Procedures for U.S. Participation in NATO Standing Group Intelligence Estimate" signed by Donald A. Quarles and Allen W. Dulles

Enclosure: Draft "Terms of Reference"

1. It will be necessary in March of 1960 to prepare a new NATO Standing Group Intelligence Estimate (SG-161/13) covering the period 1960 through 1964 and where feasible through 1966. This estimate will provide:

a. The Standing Group with an intelligence estimate on which to base NATO planning;

b. Major NATO commanders with intelligence guidance on which to base their defense plans and force requirements;

c. NATO nations with military intelligence.

2. The enclosed Terms of Reference are proposed for preparation of the U. S. position paper. While providing for much of the same type of material as SG 161/12, these Terms of Reference present some changes in format and are essentially the Terms of Reference proposed by the NATO Standing Group.

3. Both the British and the French have recommended a new approach to the "campaigns" part of the estimate (Part III) and the draft Terms of Reference for the U. S. position paper generally coincides with their recommendations.

4. Your early comments on the enclosed draft Terms of Reference would be appreciated.

R A Breitweiser
ROBERT A. BREITWEISER
Major General, USAF
Director for Intelligence

JCS and DIA review(s) completed.

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S E C R E T

D R A F T

PROPOSED SCOPE, FORMAT, AND CONTENT

FOR

THE SOVIET BLOC STRENGTH AND CAPABILITIES

PART I

THE ESTIMATE

(The Estimate - Approximately 35 pages)

SECTION I

POLITICAL ALIGNMENT

SECTION 2

BLOC AIMS AND OBJECTIVES

(Include basic objectives and intermediate objectives of the Bloc)

SECTION 3

MAJOR CAPABILITIES CONTRIBUTING TO BLOC ABILITY TO ACHIEVE OBJECTIVES OF THE USSR AND SIGNIFICANT RELATED VULNERABILITIES

(Follow outline for S.G. 161/12 but reduce detail where possible)

SECTION 4

FACTORS AFFECTING SOVIET CHOICE OF COURSES OF ACTION

General

Peacetime Conditions Including Cold War

Military Actions Other Than General War

General War

SECTION 5

COURSES OF ACTION OPEN TO BLOC

General

Peacetime Conditions Including Cold War

Military Actions Other Than General War

General War

S E C R E T

EXECUTIVE REGISTRY FILE J.C.S.

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PART II

SUPPORTING DETAIL FOR THE ESTIMATES AND CONCLUSIONS REACHED IN PARTS I AND III

SECTION 1

GROUND FORCES

(As in S.G. 161/12)

NAVAL FORCES	(As in S.G. 161/12)
AIR FORCES	(As in S.G. 161/12)
LOGISTICS	(As in S.G. 161/12)
GENERAL DEFENSE SYSTEMS	(As in S.G. 161/12)
SCIENTIFIC AND TECHNICAL	(As in S.G. 161/12)
GUIDED MISSILE AND EARTH SATELLITE WEAPON SYSTEMS	(As in S.G. 161/12)

SECTION 2

SOVIET BLOC EVONOMY (As in S.G. 161/12)

PART III

STUDIES OF CAMPAIGNS TO BE EXPECTED IN SUPPORT OF THE OVER-ALL SOVIET STRATEGY IN THE EVENT OF GENERAL WAR

SECTION 1

INTRODUCTION

General Considerations Affecting This Part
Courses of Action Open to the Bloc (as estimated in Part I)

SECTION 2 (note 1)

OPERATIONS OF SOVIET FORCES IN THE INITIAL STRATEGIC NUCLEAR STRIKE PHASE (INCLUDE ALL NUCLEAR STRIKE WEAPONS SYSTEMS)

Concept of Operations

Capability Against North America, Europe and Great Britain

Air Defense of Soviet Bloc Territory Against Attack

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SECTION 3 (note 1)

OPERATIONS TO DENY THE USE OF THE SEAS TO THE ALLIES

Concept of Operations

Capability of Soviet Forces

Supporting Activities

SECTION 4

EMPLOYMENT OF THE SOVIET BLOC GROUND FORCES WITH SUPPORTING ARMS

A. Concept of Operations - General Considerations

(1) General. To include an assessment of the timing and likelihood of various campaigns;

(2) Ground Forces - Force Levels. A statement giving the location of Soviet Bloc forces by areas and an assessment of their ability to conduct operations in all theaters simultaneously;

(3) Guided Missiles. General statement on use of surface-to-surface guided missiles;

(4) Air Support. General statement of the role of the tactical air force in support of land operations, with cross-reference to the table giving disposition of aircraft in Part II;

(5) Airborne Forces. Total availability and capability;

(6) Naval Support. General statement of the type of support likely to be available, with cross-reference to the table giving disposition of Soviet surface forces in Part II;

(7) Amphibious Forces. General statement with cross-reference to total capability in Part II;

(8) Logistic Considerations. General statement on communications capacity;

(9) Summary of General Considerations. Conclusions based on factors above leading to discussion of particular campaigns.

B. Campaigns. For each of the four main theaters, i.e.:

Western Continental Europe
Scandinavian Peninsula
Southern Europe
Eastern Turkey, Iraq and Iran

(1) Soviet Aim;

(2) Magnitude and Composition of All Forces Involved

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(3) Logistic Considerations. To include communications capacity;

(4) Direction and Method;

(5) Supporting Activities;

(6) Indication of Subsequent Soviet Operations.

NOTE:

1. In Section 2 and 3 of Part III the factors which are applicable should be examined in the order given in the format for Section 4, Part III.

2. Whenever feasible, the estimates will be projected through 1966.

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ER-3-2

MEMORANDUM FOR: Mr. Dulles:

A copy of the attached memorandum and enclosure has already been sent to the DD/I for preparation of an appropriate reply for your signature.

After you have noted, I will show this to General Cabell for his information.

No reply necessary gen
ONE — due to the fact
that the draft Terms of
Reference were approved
within a few days of
receipt of attached letter.
Blp (17 Feb 60)

3 Feb. 60
(DATE)

25X1

FORM NO. 101 REPLACES FORM 10-101
1 AUG 54 WHICH MAY BE USED. (47)

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