MEMORANDUM FOR MR. BUNDY

July 7, 1961

SUBJECT: Status of Berlin Contingency Planning

1. Henry Owen and I have divided up the Berlin contingency planning as follows:

Henry Owen:

a) Ground Access to Berlin.
b) Diplomatic Proposals over Berlin.
c) Definition of Issue over which to Contend.
d) Airlift.

Henry Kissinger:

a) All-German proposals.
b) Intelligence Activities in Eastern Europe.
c) Non-Military Countermeasures.
d) Military Measures Other than Ground-Access -- i.e., naval blockade.
e) Crash Programs for Acute Crisis -- Particularly Disarmament and European Solutions.
f) Civilian Access.

The division is not absolute, of course. There is some overlap. Henry Owen and I are in daily consultation.

2. I have taken the following steps in consultation with Foy Kohler and Marty Hillenbrand:

All German Solutions

The present status is that State will make available their file on existing all-German proposals, as well as on the issue of a separate peace treaty with the Federal Republic. After reviewing this file I may supplement it with a paper of my own.

Intelligence Activities in Eastern Europe

After consultation with CIA and State, I have formed a small working group with representatives of State, CIA, Defense and myself,
Civilian Access

No planning has been done about countermeasures to harassment of civilian access except for economic countermeasures. State will do a paper within the framework of the Acheson proposal that interruption of civilian traffic will be dealt with by the same contingency plan as interruption of military access. This requires a study of cases behind and of procedures to implement this decision. State will make a preliminary study after having completed its reply to the NSC directive.

Non-Military Countermeasures

At present we have only a check list of conceivable measures but no real contingency planning. I will wait until we have the State reply to the NSC directive. Marty Hillenbrand agrees that it would then be appropriate to formulate a new request for a study.

Military Measures other than Ground Access

2. Defense is undertaking a study of naval countermeasures in the following categories:

1) Navy capability for blockade and harassment;
2) Effects on the Soviet idea;
3) Possible Soviet countermeasures;
4) Effect on the West;
5) Mobilization measures required to undertake these measures and overcome a Soviet response.

3. Henry Rowan, Carl Kayzen and I agree that present plans do not provide sufficient flexibility for the event of nuclear war. Henry
Rowen will draft a directive for your signature suggesting a study of this problem with special reference to a Berlin show-down.

Great Disarmament and Political Measures

Defense is looking into the question of tightening control over weapons in Europe.

State is preparing a paper on comprehensive schemes which could be proposed in times of extreme crisis.

3. All studies will eventually funnel into the Berlin working group.

4. I shall prepare a memo on each topic as the studies advance further.

Henry A. Kissinger

cc -- Mr. Rostow
     Mr. Henry Owen